## Justification For Other Than Full And Open Competition for Environmental Services at DFSP Norfolk, VA under Authority Of 10 U.S.C. 2304(c)(1) Contract SP0600-09-D-5911

## 1.Summary/Introduction:

The Defense Logistics Agency Energy (DLA Energy) is a Primary Level Field Activity of the Defense Logistics Agency and is the acting contracting agency for the Defense Fuel Support Point (DFSP) Norfolk under contract SP0600-09-D-5911. DLA Energy hereby submits its justification for Other Than Full and Open Competition under the authority of 10 U.S.C. §2304(c)(1) in requesting a four (4) month extension of the current contract SP0600-09-5911 with Shaw Environmental, Inc. for an estimated value of \$100,000.00. The estimated contract value is \$3.9M and the exercising of this option will not increase the total estimated contract value. This is a fixed price, requirements, service contract, with a period of performance of June 1, 2014 to September 30, 2014.

## 2.Description of Agency's Need (10 U.S.C. 2304(f)(3)(A):

This is an environmental services requirements contract for the provision of required environmental assessment, remediation, and emergency response actions at DFSP Norfolk, VA, during the contract period. Specific requirements are issued to the contractor by separate task orders under the contract.

Assessment actions are of two types. Assessment actions may take place and determine that no further action is necessary. Assessment actions may also take place as part of a remediation action. As a general matter, site remediation at locations that have stored petroleum for long periods of time, such as DFSP Norfolk, is an ongoing process with two concurrent phases – the assessment phase and the actual remediation phase. During the assessment phase the contractor shall evaluate the lateral and vertical extent of contaminants in the subsurface, assess the nature and extent of free product that may be present, initiate free product recovery, assess the nature and lateral extent of groundwater and soil contamination, evaluate the geologic and hydrogeologic characteristics of the subsurface, and initiate a risk assessment. Risk assessment shall provide sufficient information to be used in a Remedial Action Plan. During the actual remediation phase actions the contractor shall install a fully functional, safe and reliable remediation system to clean up the site through various actions: development of a work plan, implementation of the Remedial Action Plan, operation of the remediation systems, installation of boring or monitoring wells. installation of product recovery wells with pumps to remove product, and preparation of documentation for site cleanup. Assessment actions continue during the remediation phase as well. The site is continually assessed and evaluated to include new data unearthed as remediation work is being done. Emergency response services allow the Agency to task the contractor to take action concerning newly discovered environmental conditions that require immediate response.

the control of the co		
	We have requirements	with
the various local, state and federal environmental regulatory offices	concerning ongoing	
remediation actions at DFSP Norfolk. If we allow the current contra	act to expire without a f	ollow-
on contract in place to cover the gap until the new contract is award	ded,	

(SP0600-09-D-5911 Shaw Environmental, Inc.)
Given this, it is important that there is no gap in the ongoing work or the ability of the Agency to issue new task orders for assessment, remediation, or emergency response work at this site.
The delivery period under the current contract is due to expire on May 31, 2014. In order to ensure continued support at DFSP Norfolk, VA, DLA Energy proposes to issue a four (4) month extension to the current contractor, Shaw Environmental, Inc. with a delivery period from June 1, 2014 to September 30, 2014, which will cost approximately \$100,000.00.
Shaw Environmental, Inc., the contractor currently providing these services at DFSP Norfolk under SP0600-09-D-5911 has agreed to the four (4) month extension from June 1, 2014 through September 30, 2014 at the current contract price. The follow-on contract is expected to be awarded under solicitation SP0600-14-R-0503, to begin no later than October 1, 2014.
3. Authority for other than full and open competition (10 U.S.C. §2304 (f)(3)(B)):
An extension is necessary in order to ensure continued support at DFSP Norfolk, VA without interruption. The statutory authority permitting other than full and open competition is 10 U.S.C. §2304 (c)(1), as implemented at FAR 6.302-1(a)(2)(iii), Only One Responsible Source and No other Supplies or Services Will Satisfy Agency Requirements. Continued service is deemed available only from the original source, in the case of contracts providing highly specialized services, when it is likely that award to any other source would result in unacceptable delays in fulfilling the agency's requirements, and
The DFSP Norfolk that consists of the following three installations: DFSP Craney Island, DFSP Yorktown and DFSP Sewell's Point.
Such spills and leaks require a rapid response to minimize contamination of the soil, air, surface water, and groundwater environment. Services under these requirements are provided by highly skilled and
specialized personnel. The designated Project Manager must have qualified remediation, assessment, and emergency responses and their resume is vetted through the DLA Installation

Justification for Other Than Full and Open Competition (Cont'd)

Source Selection Information – See FAR 2.101 and 3.104

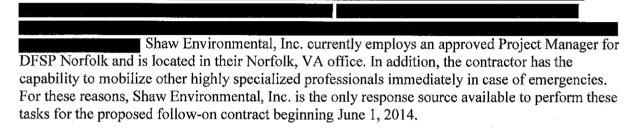
professionals, such as geologists; hydrogeologists; engineers; environmental scientists; chemists;

Support for Energy, who is the requiring activity, and must be approved by the Contracting Officer prior to assuming duties. In addition to the Project Manager, highly specialized

Justification for Other Than Full and Open Competition (Cont'd) (SP0600-09-D-5911 Shaw Environmental, Inc.)

and toxicologists, are employed by the contractor to provide services that require specific levels of competencies depending on the requirement.

The requirement for environmental services— assessment, remediation, and emergency response, at DFSP Norfolk, VA, is ongoing. Based on the ongoing nature of the environmental services requirement at DFSP Norfolk and the information discussed above, it is vital that environmental remediations continue without a lapse in service at DFSP Norfolk, VA while the follow-on solicitation SP0600-14-R-0503 process takes place. If remediation services at DFSP Norfolk were to be



In the contract, provision I209.14 EXTENSION PROVISIONS (ENVIRONMENTAL) (DESC SEP 1997) permits the Government to extend the contract on the same terms and conditions on a month to month basis for up to six months without any disruption to the operations. Due to the short time frame in which to procure these services, the procurement costs are not expected to be recovered through competition. These services are deemed to be available only from the original source for continued provision of these highly specialized remediation services at DFSP Norfolk, VA.

## 4.Price/Cost Considerations (10 U.S.C. 2304 (f)(3)(C):

DLA Energy proposes to issue a four (4) month extension to the current contractor, Shaw	
Environmental, Inc.	
The cost for this	
extension is \$100,000.00. This estimate will not increase the total evaluated value of the contract.	
The current contract prices were determined to be fair and reasonable at the time of contract	
award IAW FAR 15.404-1(b)(2)(i). Therefore, the prices for the extension are determined to be	
fair and reasonable. Based upon a consideration of price, use of a sole source contract is	
determined to be in the best interest of the Government.	

The contract is extended under contract provision I209.14 EXTENSION PROVISIONS (ENVIRONMENTAL) (DESC SEP 1997) for the period of June 1, 2014 through September 30, 2014. In accordance with the provision, this four (4) month extension must be a bilateral agreement based on the mutual agreement of the parties involved. Shaw Environmental, Inc., the contractor currently provides these services at DFSP Norfolk under SP0600-09-D-5911.

5.Market Research/Efforts to Obtain Competition (10 U.S.C. 2304(f)(3)(D&E):

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The Government has not contacted any other sources for this four month extension contract. This action was not synopsized in accordance with FAR 5.202(a)(11), Exception. The proposed contract action is made under the terms of an existing contract that was previously synopsized in sufficient detail to comply with the requirements of FAR 5.207 with respect to the current proposed contract action. A sources sought was done for the current solicitation, SP0600-14-R-0504, for the follow-on contracts and other capable offerors will be available for the follow-on requirement. The contract that will replace this sole source extension is being competed on a full and open competition basis with no Small Business set aside.

6.Actions being Taken to Overcome Barriers to Competition (10 U.S.C. 2304 (f)(3)(F)):

Under typical circumstances, there are no barriers obstructing competition at this location. DLA Energy is pursuing full and open competition for the follow-on effort.

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I hereby certify that the data which forms the basis for this justification is accurate and complete to the best of my knowledge and belief.

SALMAN SHAHID
Contracting Specialist
Date May 30, 2014

I hereby certify that the data which forms the basis for this justification is accurate and complete and that the purchase request covers only the minimum requirement to satisfy the needs of the Government.

WAYNE BARNUM /
Chief, Environmental Restoration Branch
Date 05-29-2014

I have reviewed and concur with this justification

CHRISTINE A. HOPPER
Chief, Domestic Storage/Services Contract Division
Date May 30,2014

JILL RODRIGUEZ
Assistant Counsel
Date 5 - 30 - 2014

Approved:

YUNYOUNG CHO Contracting Officer Date 30 May 2014